Charter Township of Kalamazoo 1 2 Minutes of a Planning Commission Meeting 3 Held on September 7, 2017 4 5 6 A regular meeting of the Kalamazoo Charter Township Planning Commission was conducted on 7 September 7, 2017 commencing at 6:00 p.m. at the Township Hall at 1720 Riverview Drive. 8 9 Present were: 10 Jim Cripps Jeremy Hathcock 11 12 **Tonnie Hitt** 13 William Chapman 14 Fred Nagler, Chairman 15 Denise Hartsough 16 **Henry Dingemans** 17 **Absent were:** 18 19 None 20 21 Also present were Township Manager Dexter Mitchell, Township Zoning Administrator Patrick 22 Hudson, Township Attorney Roxanne Seeber; and 8 additional interested persons. 23 24 **Call to Order** 25 26 The chairman called the meeting to order. 27 28 **Approval of Meeting Agenda** 29 Hartsough moved, supported by Hitt to approve the agenda as submitted. The motion passed 30 unanimously. 31 32 The next item on the agenda was approval of the minutes of the August 3, 2017 planning 33 commission meeting which had been submitted to the members in their packets. Dingemans 34 35 moved, supported by Chapman to approve the minutes with a single correction offered by 36 Hartsough. Seeber hand wrote the correction on the minutes. The motion passed 37 unanimously. Dingemans signed the minutes and they were provided to Hudson for keeping 38 with the Township's records.

Public Hearings

Hosner PUD Amendment - 333 Turwill Lane

The next item on the agenda was the request of Joseph W. Hosner and AJA Trustees for minor PUD amendment/site plan amendment for the addition of parking spaces to a medical office building at 333 Turwill Lane within the Township. The property is located in the Briarwood Valley PUD. Minor changes must receive recommendation of the Planning Commission and approval of the Township Board in accordance with Section 26.04 of the Township Zoning Ordinance. The parcel number is 06-18-410-010.

Hudson read his report to the Planning Commission and the audience. He handed out the lighting package information, which met the ordinance's requirements. His primary concern was the use of the basement of the building. The fire marshal approved of the parking and driveway configuration, saying that it improved access and alleviated concerns about access for fire services.

 Jeff Wingard of Fleis and Vandenbrink was at last month's planning commission meeting for preliminary site plan review/discussions. He was now present to provide full site plan, drainage calculations, grading information and the "whole nine yards". He indicated that he was able to meet all of the standards for the site plan except the 15-foot landscape buffer between the MDOT right-of-way and the parking lot. He indicated that he would request the ability to do some landscaping in the MDOT right-of-way when they get the MDOT permit. They were interested in using 5 feet of their own property and 10 feet in the MDOT right-of-way. Dr. Hosner was present. Nagler inquired as to whether the applicant intended to use the MDOT basin and stormwater pipes. Wingard indicated that their drain was well below the bottom of the basin. They did intend to use the existing basin and not add to the burden on the stormwater pipes.

Cripps inquired about the 18 inch storm water line. Nagler indicated that it ran in a northwesterly direction then down Turwill to the Todd Farm. Hudson indicated that he had called the stormwater people.

Chapman inquired as to the uses for the basement. Hosner indicated that it would be used for storage, an extra bathroom and a staff break area. No clients would be going in the basement as many of them were elderly and they would not be able to access the basement easily. Hitt inquired about the sidewalks. Nagler indicated that there were ADA ramps included when the MDOT redid M-43; however, there was nothing to connect the sidewalks to. He recalled that the general rule is to eliminate the need for sidewalks until adjoining properties have them installed. Cripps felt that it would be impossible to fit the sidewalks in with the landscape island and the road. Cripps noted that there is an 8-foot wide path on the other side of West Main. Cripps was unsure as to whether the maple trees that the applicant wished to preserve would survive. Wingard understood the possibility and indicated that they would replace the

trees if they died. It was a nice tree and they were trying to save it. In response to an inquiry from Cripps, Wingard indicated that the entire parking lot would be resurfaced.

The chairman opened a public hearing on the request. Jim Porter of Berkley Street spoke in favor of the sidewalks and a "complete streets policy". Sidewalks are required in the Township, he said. There would be no ability to cross West Main and another child may be killed, he said.

Steve Terranella, 1616 Academy, spoke in favor of sidewalks, indicating that sidewalks are required for all new construction, period. Cripps felt that "new construction" more likely meant a new building, and not a modification to an existing site plan/parking lot. Terronalla indicated that the township needs to ensure accommodations for pedestrians. Kathy Westphal spoke in favor of sidewalks and handicap access and parking. She has a disabled daughter and she appreciates when there is a handicapped parking space and ramps. Ron Huster, 1314 Coolidge, commented that the Township is undertaking a great deal of sidewalk work. He felt that the Planning Commission should require them. Ty Weiss of Portage, representing adjoining property owner Kalsec, spoke in favor of the plan. He indicated that the MDOT curb cut has a backstop curb, but it doesn't look like there is room for a sidewalk. There being no further comments, the chairman closed the public hearing.

Cripps read section 2.18A from the Township's Zoning Ordinance indicating that "sidewalks shall be required for all new residential and commercial development". The question, he said, was whether to consider the proposed work "new". Hartsough inquired as to whether it was up to the Planning Commission or the owner to consider the feasibility of sidewalks with relationship to the MDOT right-of-way. She felt that having sidewalks would be beneficial. Nagler commented that this was the third recent site plan along that side of the road. Sidewalks Hartsough noted that there is a nice new were a point of discussion for each meeting. Nagler did not feel that the application constituted "new sidewalk in front of Fazolis. construction". Dingmans recalled that sidewalks came up during the Kalsec application and approval. Hartsough inquired about sidewalks on the Oshtemo side of Drake Road. Nagler indicated that Oshtemo is applying for funding for those sidewalks. Hudson read Section 2.18A from the Township Zoning Ordinance and the wording of the Kalsec approval. In those minutes, Hudson stated, Cripps was not concerned about the Kalsec sidewalk because there was a full stretch on the north side of West Main. Cripps voiced concern that implementing sidewalks on this property would put them within one foot of the right-of-way.

Hartsough suggested that the Planning Commission should recommend approval from the MDOT or the City of Kalamazoo regarding the sidewalks and drainage issues. Hathcock indicated that the Planning Commission should push for sidewalks if they could be done at all. Cripps stated that he would not have a problem requiring sidewalks if the ordinance was not specific to "new construction". Cripps recalled that this is a PUD. There is already an approval for the entire site on record. This was only a modification to the parking. Hathcock indicated that he would be willing to take the matter to the Board at the time the PUD amendment request was made to the Board. There was no further discussion. Hathcock <u>moved</u> to recommend approval of the PUD amendment/site plan as presented. Cripps <u>supported</u> the

motion. Hartsough inquired as to whether the sidewalks question can be included in the motion. Hathcock then <u>amended the motion</u> to include a recommendation the Hathcock bring the sidewalk question to the Board. Dingemans <u>supported</u> the amendment and it <u>passed unanimously</u>. The Township Attorney consulted with Manager Mitchell, and it was determined that the matter would go to the Township Board at the second meeting in September.

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Robert and Diane Havenaar - Site Plan Review, 3418 N. Westnedge Avenue

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Hudson indicated that the applicant was constructing a 6,480 square foot addition and a loading dock to the existing greenhouse complex. He stated that the engineer has also recommended a 2,637 cubic foot retention basin. Hudson stated that the greenhouse business site consists of 6 parcels totaling 22 acres on the east side of North Westnedge Avenue about 400 feet south of Allen Street. The site is occupied by a 154,000 square foot greenhouse complex and two small office buildings of 3,280 square feet. About 4 acres of the site is occupied by greenhouses and related structures. The balance of the property is wooded. There is another greenhouse across Westnedge to the west and the property to the south of that is in active agricultural use. The front (east) 200 feet of these properties is zoned R-2 and the balance of these lots is zoned I-1 Light Industrial. The properties adjacent to the subject property on both the north and south are large lots occupied by single-family dwellings. These are zoned R-2. The properties to the east are undeveloped and are zoned I-2, Hudson said. The request, Hudson continued, was to construct a 6,480 addition to an existing agricultural building on the property. The proposed building is 250' from the North Westnedge right-of-way. The loading dock slope begins 130' from the right-of-way. The proposed building is 32' from the north side lot line and 350' from the south side lot line. The side yard setbacks are 20 feet on each side, Hudson said. He indicated that the proposed building is 200 feet from the rear (east) lot line whereas a 20-foot setback is required. Hudson stated that the maximum lot coverage was 25%. The proposed lot coverage for the buildings with the addition included Hudson stated that he had considered the parking requirements under the provisions for "wholesale sales" which required 1 space per 1500 square feet in floor area. The estimated gross floor area, Hudson stated, was 150,000 which would require 100 parking spaces. The applicant had indicated that he had 10 employees. There was room for 5 parking spaces in front of the offices and 10 along the north side of the shipping dock. All of these parking spaces were gravel. Hudson read Section 4.01E. 4 "Surfacing and Drainage" subsections a, b and c from his report. He stated that the proposed storm water retention basin has a design capacity given at 2,637 cubic feet. Hudson stated that the applicant's engineer had calculated the discharge of 2,517 cubic feet. Hudson indicated that the site's impervious area is 160,000 square feet, which would have a calculated discharge of 52,800 cubic feet for a 4.5" storm over 24 hours. The site plan, Hudson continued, includes designs for pumps at the delivery bay.

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Hudson continued, stating that there was no need for additional parking spaces. There is no additional screening proposed for the site. No signs were contemplated, he said. There was no lighting fixture details provided by the applicant and no outdoor lighting was contemplated, he said.

Hudson read the standards for site plan approval from his report. He stated that there was no information provided about employment numbers or need for parking and no parking area shown on the site plan. Hudson indicated that the building is set back sufficiently from the adjacent uses. The topography and storm water calculations were included. Hudson stated that the existing natural landscaping is depicted on the underlying aerial photo. The proposed building complied with the minimum lot size, height, floor space, open space, density and other requirements in the schedule of regulations in Section 25 of the Ordinance. Hudson indicated that the site plan is depending on retention of the existing vegetation. There were no issues noted with respect to emergency access, he said. There are existing sidewalks on this section of North Westnedge Avenue, he said. Hudson indicated that the driveway is gravel and is over 100' wide at the sidewalk. He indicated that the engineer should be required to explain the storm water calculations. Hudson continued that the disturbed area will exceed an acre so a Soil Erosion and Sedimentation Control permit from the County Drain Commissioner is He indicated that the applicant had contacted the Soil Erosion Agent from the There is no need for additional public service connections. There is no indication from the applicant as to whether there will be an increase in hazardous materials storage or activities involving such within this building. In conclusion, Hudson stated, that with only two employees and no parking requirements for greenhouses there would seem to be adequate parking. The spaces, Hudson stated, should be shown on the site plan with an amended plan The Planning Commission should decide whether the paving of the parking area can be excused, he said. Hudson also indicated that the commissioners should decide if the storm water calculations should be verified and adjusted for the entire site or if, as the engineer states, the existing situation has not caused any storm water issues, therefore only the additional runoff needs to be accounted for. Hudson indicated a desire for a better-defined driveway and a permit should be obtained from the County Road Commission.

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Hudson indicated that he had almost considered the request as a minor site plan review; however, the increase in size was too big. There is an existing greenhouse on the property, he said. There is another greenhouse located across Westnedge to the west and the property to the south side of that is in active agricultural use. Hudson indicated that there is work being done on the sidewalk in the front of the building. There is no retail use on the site, he said.

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Frank Rinaldi of Wightman and Associates spoke on behalf of the applicant. Chapman inquired as to whether ADA compliance is necessary for the parking spaces. Hudson indicated that they did not identify any of the parking spaces as "handicapped." Havenaar stated that they don't really need to worry about handicapped spaces because they only hire for manual labor. If they have a handicapped employee or person that needed to be present on the property, he would have them pull right into the building. The building is level with the ground, he said. Cripps indicated that the ADA does not require paving, only a particular grade. Nagler thought that all new parking needed to be paved to meet ADA requirements. Havenaar indicated a willingness to place a sign on one of the parking spaces. Cripps inquired about the storm water discharge. He inquired as to whether there was a drainage ditch when inspecting the aerial photograph. Havenaar indicated that there is a drainage ditch on the far back side of the property. Havenaar indicated that he would be talking to the excavators because they are

planning on digging a pond. Cripps indicated that the applicant should ensure that he talks to the county drain commissioner. Rinaldi indicated that he would do so. Havenaar said that they didn't have a problem over the last 30 years. Rinaldi indicated that they had not had issues with run off, so the pond that is being created is only because of the addition of the dock. Cripps cautioned against assuming that there would not be an issue just because there had not been one in the past. Rinaldi indicated that it is a two-stage retention pond which is rated for a 100 year storm.

Hartsough inquired as to where the driveway was located. Havenaar indicated that it was a big open gravel lot that has been there since 1970. They are working on the sidewalk and are replacing the manhole. Chapman recommended consultation with an ADA expert as to whether there was a need for handicapped accessibility. Havenaar indicated that they would do whatever it takes to accommodate the needs of their employees.

Hathcock <u>moved</u>, <u>supported</u> by Cripps to approve the site plan as submitted. The motion <u>passed unanimously</u>.

Open Discussion

Steve Terranella, 1616 Academy, asked the Planning Commission to support the "road diet" for West Main which was an effort to accommodate bikers, pedestrians, and other traffic on the street. A study on the concept was being undertaken by the MDOT. Manager Mitchell had been to the meetings. Kathy Westphal, 308 Monroe Street, spoke on behalf of Laura Livingstone-McNelis, 314 Monroe, in favor of the road diet. Kathy Westphal spoke in favor of sidewalks, handicap accessibility and "complete streets". She was in favor of the "road diet" for West Main. She appreciated properties that have handicap parking and feels that they are more welcoming to those with disabilities. Jim Vernor, Berkley Street in Kalamazoo Township spoke as a member of the complete streets coalition. He gave a history of jaywalking and stated that times have changed from 100 years ago. He spoke in favor of the road diet.

Report of Township Board Representative

Hathcock reported on rezoning on Wynn Road and the "Hot Topics in Zoning" MTA presentation that he had attended. He indicated that he would take the sidewalks issue to the Board at the next meeting.

Report of ZBA member

 Nagler reported on a ZBA meeting in which an interpretation related to a metal fence on Sagebrush was made. Hudson indicated that he had requested the interpretation. When Cripps asked for clarification, Nagler stated that the interpretation was as to residential fences only.

Report of the Zoning Administrator

The members of the Planning Commission held a discussion on medical marijuana. The Township Attorney stated that "grow" operations can only be in agricultural or industrial areas. This would require a greenhouse seeking to "grow" to rezone.

Cripps inquired as to whether an MDOT engineer and someone from the County Road Commission could be invited to a future planning commission meeting to explain the limitations of the Township's involvement in issues such as those that were presented this evening. Nagler approved of this idea. He recommended inviting Michelle O'Neil from the MDOT and asking Joanna Johnson who she would recommend attend from the County Road Commission. Manager Mitchell indicated that he would get this underway.

Nagler inquired as to whether anyone had considered the planning document from the City of Kalamazoo. Hartsough had looked at it a bit. Nagler felt that he could comment on the streets and particularly on their West Main Street plan. He was not in favor of the road diet, indicating that traffic volumes were almost double what the state typically considered to be useful for a road diet. Hudson stated that the Planning Enabling Act allows a city to plan for one mile outside of the city. Mitchell stated that his research did not favor the road diet. He was in agreement with Nagler. He provided current statistics showing that the traffic volume was almost double the recommended maximum for such a consideration. Hartsough was more willing to keep an open mind. Nagler indicated that there are only three ways to cross the river. That, in itself was limiting. Mitchell indicated that he had read the entire 600 page study and had concluded that the road diet for West Main could not be recommended to the Township Board.

 Respectfully Submitted,

Henry Dingemans, Secretary

Synopsis of Actions Taken by the Charter Township of Kalamazoo Planning Commission on September 7, 2017:

2. Approved site plan amendment for Havenaar Greenhouses at 3328 N. Westnedge.

- 1. Recommended PUD amendment for Joseph Hosner—Hosner Eye Care at 333 Turwill to Township Board.